INVITATION FOR BIDS

for

RENTAL OF MOBILE RESTROOMS AND PUMPING SERVICES AT THE NEW YORK STATE FAIRGROUNDS

IFB #0123

IFB Issued: April 10, 2015 Proposals Due: May 6, 2015

By:

State of New York
New York State Department of Agriculture and Markets
Division of New York State Fair
10B Airline Drive
Albany, NY 12235

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1. INTRODUCTION

1.1 OVERVIEW

The New York State Department of Agriculture and Markets (the Department) owns and manages the New York State Fairgrounds in the Town of Geddes, Onondaga County, New York (the Fairgrounds). The Fairgrounds hosts the New York State Fair, which is held each year for twelve days ending on Labor Day.

The Department is seeking bids for the rental of mobile restrooms and pumping services for the annual New York State Fair.

1.2 IFB GOAL

The objective of this IFB is to retain a contractor to provide, install, maintain, and remove mobile restrooms at locations throughout the Fairgrounds during the annual New York State Fair (the Fair). The selected contractor will also be responsible for providing pumping services during the annual Fair as set forth in more detail below.

1.3 TERM

The contract resulting from this IFB will begin on June 1, 2015 and end on May 31, 2020.

1.4 IFB TIMELINE

Publication in Contract Reporter	April 10, 2015
Deadline for Submission of Written Questions	April 20, 2015 by 3:00 p.m.
Last update of answers or issuance of IFB Addendum	April 24, 2015
Submission Deadline	May 6, 2015 by 3:00 p.m.
Bid Opening	May 7, 2015

The Department intends to make an award within thirty (30) days of the Bid Response due date. The contract will require approval from the Office of the Attorney General of the State of New York (AG) and the Office of the State Comptroller of the State of New York (OSC) before it becomes effective.

2. DESCRIPTION OF WORK TO BE PERFORMED

2.1 PREMISES

The New York State Fairgrounds is a 375-acre site that is home to the annual New York State Fair and other year-round events.

2.2 SCOPE OF WORK

The selected contractor will have the exclusive right and obligation to provide, install, and maintain mobile restrooms at the Fairgrounds during the annual New York State Fair for the contract period. The contractor shall be responsible for delivering, installing, maintaining (cleaning, stocking etc.) and removing all mobile restrooms at the contractor's sole cost and expense pursuant to the delivery schedule set forth below. Maps of the New York State Fairgrounds depicting the various locations where mobile restrooms were placed in 2014 is attached as Exhibit 1. Please note, Exhibit 1 is provided for informational purposes only and locations are subject to change at the Department's discretion.

The selected contractor will also be responsible for providing pumping services during the annual Fair for the contract period as further described below.

2.2.1 RENTAL AND PUMPING OF MOBILE RESTROOM FACILITIES

A. MOBILE RESTROOM FACILITIES

The selected contractor shall provide mobile restroom facilities during the annual New York State Fair that meet the specifications set forth herein. The selected contractor shall provide 24-hour service of all mobile restroom facilities provided (including weekends) during the annual Fair throughout the term of the contract. *The cost per rental shall include the delivering, installing, pumping, cleaning/sanitizing and removal of these units as well as all paper and hand sanitizing products.* Repairs to any of the units are the responsibility of the selected contractor. Any needed repairs must be provided by the selected contractor as soon as possible or no later than 24 hours after notification.

- 3-24' mobile restroom trailers (Locations to be provided to the selected contractor by the Department on or before July 1^{st} each year)
 - Air Conditioning
 - Rigid (vinyl, metal etc.) Skirting
 - Ladies' Side minimum of 4 toilets, 2 sinks, 1 paper towel dispenser, and 1 trash can.
 - Men's Side minimum of 1 toilet, 3 urinals, 1 sink, 1 paper towel dispenser, and 1 trash can.
 - The selected contractor shall be responsible for emptying trash cans and supplying and stocking all paper and hand sanitizing products each day during the Fair from 8:00 a.m. to midnight, and cleaning the units a minimum of every 90 minutes each day during the annual Fair from 8:00 a.m. to midnight throughout the term of the contract.
- 1-34' mobile restroom trailer (Location to be provided to the selected contractor by the Department on or before July 1^{st} each year)
 - Air Conditioning
 - Rigid (vinyl, metal etc.) Skirting

- Ladies' Side minimum of 5 toilets, 2 sinks, 2 paper towel dispensers, and 2 trash cans.
- Men's Side minimum of 1 toilet, 3 urinals, 1 sink, 1 paper towel dispenser, and 1 trash can.
- The selected contractor shall be responsible for emptying trash cans and supplying and stocking all paper and hand sanitizing products each day during the Fair from 8:00 a.m. to midnight, and cleaning the units a minimum of every 90 minutes each day during the annual Fair from 8:00 a.m. to midnight throughout the term of the contract.
- 2 all gender single stall restroom trailers (15') (Locations to be provided to the selected contractor by the Department on or before July 1st each year)
 - Air Conditioning
 - Rigid (vinyl, metal etc.) Skirting
 - The selected contractor shall be responsible for emptying trash cans and supplying and stocking all paper and hand sanitizing products each day during the Fair from 8:00 a.m. to midnight, and cleaning the units a minimum of every 90 minutes each day during the annual Fair from 8:00 a.m. to midnight throughout the term of the contract.
- Approximately 75 regular portable chemical toilets (port-a-johns) and approximately 25 handicap accessible portable chemical toilets (port-a-johns) (Locations to be provided to the selected contractor by the Department on or before July 1st each year)
 - All portable toilets shall be cleaned/sanitized by the selected contractor at a minimum every 90 minutes each day during the annual Fair from 8:00 a.m. to midnight throughout the term of the contract.
 - Contractor shall place portable toilets in various locations on the Fairgrounds as directed by the Fair's Maintenance Department staff.
 - The final order (quantity) and locations will be provided to the selected contractor by the Department on or before July 1st each year.
 - The selected contractor shall be responsible for supplying and stocking all toilet paper products throughout the day each day during the annual Fair during the term of the contract.
 - Each portable toilet unit shall contain a hand sanitizer unit which must be kept filled at all times by the selected contractor. The price per rental shall include the pumping of the units as well as all products and cleaning/sanitizing.
- Approximately 10 portable water hand washing stations with all supplies (Locations to be provided to the selected contractor by the Department on or before July 1st each year)
 - Minimum 4 person water hand washing station
 - Hands-free foot pump operation

- Trash Receptacles
- The final order (quantity) and locations will be provided to the selected contractor by the Department on or before July 1st each year.
- The selected contractor shall be responsible for supplying and stocking all supplies and cleaning the units every 90 minutes each day during the annual Fair from 8:00 a.m. to midnight during the term of the contract.

B. PUMPING SERVICES

In addition to the pumping services required in Section 2.2.1(A) of this IFB, the selected Contractor shall provide the following pumping services and will be paid a per vehicle hourly rate for the following services (per vehicle hourly rate for the following services shall be provided on the Bid Form – Attachment 1):

- Pumping of approximately 350 RV/camper holding tanks The RV/camper holding tanks are located at various locations on the Fairgrounds. The Department will provide the selected contractor a map of the Fairgrounds on or before July 1st each year depicting the location of holding tanks. The majority of the RV/camper holding tanks will need to be pumped out 3 to 4 times during the annual Fair. Each camper registration includes up to 7 pump outs.
- Some campers will require pump outs in addition to the 7 provided as part of their camper registration. An additional fee may be charged for this service, which will be paid directly by the RV/camper owner to the selected contractor.
- Pumping of additional tanks provided by the Department Exact location and number of tanks requiring pumping will be provided to the selected contractor by the State Fair's Maintenance Department on or before July 1st each year.
- The contractor will be paid a per vehicle hourly rate for the pumping services referenced in this Section 2.2.1 (B). The contractor will be required to sign in using the Fair's payroll system. All supervision must be included in the per vehicle hourly rate on the Bid Form (Attachment 1). This service will be under the supervision of designated Fair personnel, who will verify the number of hours actually worked on the grounds pursuant to this Section.

C. EQUIPMENT AND HOURS

Equipment must be available as follows:

• At a minimum three (3) pumping vehicles for a minimum of ten (10) hours each day during the annual Fair. At least two of the three pumping vehicles must have a minimum of a 1000 gallon tank for pumping.

- One (1) pumping vehicle two (2) days prior to the first day of the Fair.
- One (1) pumping vehicle one (1) day after the conclusion of the Fair.
- All equipment shall be clean and in good working order, properly registered pursuant to New York State law, and insured pursuant to the insurance requirements set forth in Appendix E (Department's Special Conditions), a copy of which is included in the Submission Documents. All operators shall be properly licensed pursuant to local, state and federal laws and regulations.

D. OTHER OPPORTUNITIES

The selected contractor will have the opportunity to provide rentals of portable chemical toilets (port-a-johns) and holding tanks to vendors and campers on the Fairgrounds. Fees for such rentals shall be paid directly by the vendor(s) or camper(s) to the selected contractor. The Department shall not be liable for any services provided or contractual obligations made between vendor/camper and the selected contractor.

E. CONTRACTOR SHALL PROVIDE THE FOLLOWING

- All supplies, including but not limited to, toilet paper, paper towels, trash bags, liquid hand sanitizer and liquid hand soap
- Delivery of all of the units to the New York State Fairgrounds.
- Setup/Hookup to onsite services for the large mobile restroom units.
- Pickup and removal of all of the units from the New York State Fairgrounds.
- A 24-hour emergency contact number. Contractor shall respond as soon as possible or no later than one hour after notification of the emergency.
- The contact name and number for the staff on the grounds.
- Contractor must include the cost of all ancillary supplies as referenced in the IFB as part of their rental bid price for each item.

F. DEPARTMENT WILL PROVIDE

- All necessary power and water.
- Credentials for the employee(s) performing these duties.
- Two radios to be able to contact the Fair designee.
- A location inside the Fairgrounds for employees to park the pumping vehicles when not in use.

G. <u>DELIVERY AND PICKUP SCHEDULE</u>

All units must be delivered to the New York State Fairgrounds a minimum of five (5) days prior to the 1st day of the Fair each year and be removed no later than five (5) days after the conclusion of the Fair. On or before July 1st each year, the Department will provide the selected contractor with a final

order (actual quantity of units needed) and a map of the Fairgrounds depicting specific locations on the Fairgrounds where the units ordered shall be placed and/or installed by the selected contractor.

In 2014, the Department ordered the following (This data is provided for informational purposes only and is subject to change in subsequent years depending on the Department's needs at the Department's sole discretion. Vendors will only be paid for the actual quantity of items ordered and hours worked. Prices bid on the Bid Form shall be honored throughout the term of the awarded contract subject to any price adjustment pursuant to Section 3.7 of this IFB irrespective of the number of units ordered or number of hours required for pumping services):

34' Mobile Restroom Trailer (1)
24' Mobile Restroom Trailer (1)
All Gender Single Stall Restroom Trailer (2)
Portable Chemical Toilet (Port-a-Johns) (71)
Handicap Accessible Portable Chemical Toilet (Port-a-Johns) (20)
Portable Water Hand Washing Station (1)
Pumping Services (502.25 hours)

3. BID SUBMISSION

3.1 SUBMISSION TIMELINE

All bid submission documents required to be responsive for bid evaluation must be received by the Department no later than 3:00 PM on May 6, 2015 in order to be considered. All remaining forms and documents required to be completed after notification of selection is made shall be submitted to the Department by the selected contractor prior to execution of the contract.

Any questions concerning this IFB must be received by 3:00 PM on <u>April 20, 2015</u>. Questions must be submitted in writing via email to Judy Giovannetti at <u>procurement.info@agriculture.ny.gov</u>. Please list "RENTAL OF MOBILE RESTROOMS AND PUMPING SERVICES IFB#0123" in the subject line.

A Question and Answer document will be posted to the Department website: www.agriculture.ny.gov under "Funding Opportunities" no later than April 24, 2015. No individual written responses will be provided.

Any revisions to this invitation will be posted on the Department's website, www.agriculture.ny.gov under "Funding Opportunities". All bidders are responsible for keeping informed of any revisions to this invitation. All questions and answers shall be incorporated into the IFB which will be part of the awarded contract. If you are unable to access the Department's website, please contact Judy Giovannetti or Tina Lyons at procurement.info.agriculture.ny.gov to arrange for alternate delivery, or at the following address: New York State Department of Agriculture and Markets, Fiscal Department, Attn: Judy Giovannetti or Tina Lyons, 10B Airline Drive, Albany, New York, 12235.

3.2 SUBMISSION METHOD

Facsimiles or emailed copies are not acceptable. Materials received after the due date/time shall be returned unopened to the sender. No supplemental submissions or amendments to the bid response will be accepted thereafter.

Mail or Hand-Deliver a Bid Response in a sealed envelope Containing:

- 1. one (1) original paper version of the Bid Form plus two (2) copies, all submission documents required to be submitted at the time of bid submission with original signatures where required, labeled BID RESPONSE RENTAL OF MOBILE RESTROOMS AND PUMPING SERVICES IFB#0123: DO NOT OPEN.
- 2. MWBE/EEO Documents labeled MWBE/EEO DOCUMENTS RENTAL OF MOBILE RESTROOMS AND PUMPING SERVICES IFB#0123: DO NOT OPEN.

To the following address:

New York State Department of Agriculture and Markets
Fiscal Management
10B Airline Drive
Albany, New York 12235
ATTN: Judy Giovannetti, IFB#0123

3.3 MINIMUM QUALIFICATIONS

To be considered, each bidder shall:

- 1) Certify that the bidder is currently providing rental of mobile restrooms, portable water hand wash stations, and pumping services similar in scope sought by this invitation and has done so continuously for the previous three (3) calendar years preceding submission of its bid.
- 2) Certify that the bidder owns or has access to the mobile restrooms, portable water hand washing stations, and pumping equipment that meet the specifications in Section 2.2.1 of this IFB. Bidder shall provide photographs, design layouts and detailed specifications (ie. size, number of toilets, sinks etc.) of all mobile restroom units bidder will provide with submission of its bid.
- 3) Certify that the bidder provided a minimum of 75 portable chemical toilet units (port-a-johns) for an event that lasted at least four (4) consecutive days.
- 4) Provide the name, address, contact person and telephone number for three (3) verifiable references with submission of its bid. References must be customers that the bidder has provided service for within the last three (3) years for an event or campground that included the pumping of at least 150 units daily for at least four (4) consecutive days.

3.4 MANDATORY CONTRACT REQUIREMENTS

Each bidder must certify that, if selected, the bidder will meet the following requirements:

- No other obligation or engagement, contractual or otherwise, will impact the selected contractor's ability to provide mobile restroom units and pumping services at the New York State Fairgrounds during the contract period.
- 2) The selected contractor will have full control of the mobile restroom units and pumping services provided and assumes total responsibility for financial loss, accident, injury, or death that may occur as a result of the services provided. The contractor will indemnify and hold harmless the State of New York, the Department, its officers and employees, from all claims, demands, damages, expenses, liability or obligation for damages, loss or injury to, or of, any person or property arising out of the acts of the selected contractor, its agents, servants, employees, and those acting for or on its behalf. Such indemnity shall not be limited by reasons of any insurance coverage provided.
- 3) The selected contractor will obtain and maintain a Commercial General Liability Insurance Policy from an insurance policy authorized to do business in the State of New York with a limit of not less than \$1,000,000 for each occurrence. Such insurance shall cover liability arising out of the deliberate, reckless, or negligent acts of the selected contractor, its employees, subcontractors, or subcontractors' employees.
- 4) The selected contractor agrees to comply with "Appendix A, Standard Clauses for New York State Contracts," a copy of which is included in the Submission Documents.

3.5 BID FORM

All bids must be submitted on the "Bid Form" included in the Submission Documents section.

3.6 SUBCONTRACTING

NYS Department of Agriculture and Markets (AGM) will contract only with the successful Bidder who is the Prime Contractor. AGM considers the Prime Contractor, the sole Contractor with regard to all provisions of the solicitation and the contract resulting from the solicitation. If subcontractors are used it shall be understood that the bid price includes the cost of the subcontractor(s) and no additional markups will be allowed. No subcontract entered into by the Contractor shall relieve the Contractor of any liabilities or obligations in this IFB or the resultant contract. The Contractor accepts full responsibility for the actions of any employee or subcontractor/subcontractor's employee(s) who carry out any of the provisions of any contract resulting from this IFB. The Contractor's use of subcontractors shall not diminish the Contractor's obligations to complete the work in accordance with the contract. The Contractor shall coordinate and control the work of the subcontractors. The Contractor shall be responsible for informing the subcontractors of <u>all</u> terms, conditions, and requirements of the contract documents.

Contractor shall not subcontract any work required under this procurement without first obtaining prior written approval from the Department. Any proposed subcontract under this Agreement shall be limited to no more than thirty percent (30%) of the awarded contract and shall be provided to the Department in writing on or before July 1st each year, and shall be approved in writing by the Department, and shall clearly describe the goods or services to be provided and the total cost of such goods or services. Subcontracts for services only shall separately state the rate of compensation on a per-hour or per-day basis. The Contractor shall promptly furnish information as requested by the Department concerning the proposed subcontractor's ability and qualifications.

3.7 PRICE ADJUSTMENT

The bid prices agreed upon in the contract may be increased or decreased by the same percentage as the change in the U.S. city average, Consumer Price Index (All Items) for All Urban Consumers (CPI-U) during the 12 calendar months ending May 31st of the previous contract year, as reported by the U.S. Department of Labor Bureau of Labor Statistics in the <u>CPI Detailed Report</u>. It shall be the responsibility of the **Contractor** to annually request a payment change based upon the CPI, not to exceed 3%, which may be granted at the sole discretion of the Department. Requests for changes must be submitted in writing 90 days prior to June 1st each year. Only one price adjustment per year will be granted at the sole discretion of the Department. The Department reserves the right to request a price decrease should the relevant index referenced herein decrease.

4. EVALUATION

4.1 CONSIDERATION

For a bidder to be eligible for consideration, it must meet the Minimum Qualifications. For the bid response to be evaluated, the bidder must certify that it will meet the Mandatory Contract Requirements.

4.2 DETERMINATION OF BID AWARD

The contract will be awarded to the lowest responsible bidder with the lowest Aggregate Final Rating Score pursuant to the Rating Form attached as Exhibit 2.

In the event of a tie for the lowest Aggregate Final Rating Score, the bidder who is part of the tie with the lowest Base Bid price for pumping services will be considered the winning bidder. In the event that multiple bidders have identical Aggregate Final Rating Scores and identical Base Bid prices for pumping services, the winning bidder will be determined by coin flip.

5. CONSIDERATIONS RELATED TO THIS PROCUREMENT

5.1 DEPARTMENT'S RESERVATION OF RIGHTS

The Department reserves the right to:

- Reject any or all proposals received in response to the IFB;
- Withdraw the IFB at any time, at the agency's sole discretion;
- Make an award under the IFB in whole or in part;
- Disqualify any bidder whose conduct and/or proposal fails to conform to the requirements of the IFB;
- Seek clarifications and revisions of proposals.
- Use proposal information obtained through site visits, management interviews and the State's investigation of a bidder's qualifications, experience, ability or financial standing, and any

material or information submitted by the bidder in response to the agency's request for clarifying information in the course of evaluation and/or selection under the IFB;

- Prior to the *bid opening*, amend the IFB specifications to correct errors or oversights, or to supply additional information, as it becomes available;
- Prior to the bid opening, direct bidders to submit proposal modifications addressing subsequent
 IFB amendments;
- Change any of the scheduled dates;
- Eliminate any mandatory, non-material specifications that cannot be complied with by all of the prospective bidders;
- Waive any requirements that are not material;
- Negotiate with the successful bidder within the scope of the IFB in the best interests of the State;
- Conduct contract negotiations with the next responsible bidder, should the agency be unsuccessful in negotiating with the selected bidder;
- Utilize any and all ideas submitted in the proposals received;
- Unless otherwise specified in the solicitation, every offer is firm and not revocable for a period of 180 days from the bid opening; and,
- Require clarification at any time during the procurement process and/or require correction of
 arithmetic or other apparent errors for the purpose of assuring a full and complete understanding
 of an offerer's proposal and/or to determine an offerer's compliance with the requirements of the
 solicitation.
- Make all interpretations of the meaning and intent of the IFB and resulting contract and the Department's interpretation is final.

5.2 CONTRACTOR REQUIREMENTS AND PROCEDURES FOR EQUAL EMPLOYMENT AND BUSINESS PARTICIPATION OPPORTUNITIES FOR MINORITY GROUP MEMBERS AND NEW YORK STATE CERTIFIED MINORITY AND WOMEN-OWNED BUSINESS ENTERPRISES

POLICY STATEMENT

The New York State Department of Agriculture and Markets (AGM), as part of its responsibility, recognizes the need to promote the employment of minority group members and women and to ensure that certified minority and women-owned business enterprises have opportunities for maximum feasible participation in the performance of AGM contracts.

In 2006, the State of New York commissioned a disparity study to evaluate whether minority and womenowned business enterprises had a full and fair opportunity to participate in state contracting. The findings of the study were published on April 29, 2010, under the title "The State of Minority and Women-Owned Business Enterprises: Evidence from New York" ("the Disparity Study"). The report found evidence of statistically significant disparities between the level of participation of minority and women-owned business enterprises in state procurement contracting versus the number of minority and women-owned business enterprises that were ready, willing and able to participate in state procurements. As a result of these findings, the Disparity Study made recommendations concerning the implementation and operation of the statewide certified minority and women-owned business enterprises program. The recommendations

from the Disparity Study culminated in the enactment and the implementation of New York State Executive Law Article 15-A, which requires, among other things, that AGM establishes goals for maximum feasible participation of New York State Certified minority and women—owned business enterprises ("MWBE") and the employment of minority groups members and women in the performance of New York State contracts.

EQUAL EMPLOYMENT OPPORTUNITY REQUIREMENTS

By submission of a bid in response to this solicitation, the Bidder/Contractor agrees with all of the terms and conditions of Appendix A, "Standard Clauses for New York State Contracts," including Clause 12 - Equal Employment Opportunities for Minorities and Women. The Contractor is required to ensure that it and any subcontractors awarded a subcontract over \$25,000 for the construction, demolition, replacement, major repair, renovation, planning or design of real property and improvements thereon (the "Work") except where the Work is for the beneficial use of the Contractor, shall undertake or continue programs to ensure that minority group members and women are afforded equal employment opportunities without discrimination because of race, creed, color, national origin, sex, age, disability or marital status. For these purposes, equal opportunity shall apply in the areas of recruitment, employment, job assignment, promotion, upgrading, demotion, transfer, layoff, termination, and rates of pay or other forms of compensation. This requirement does not apply to: (i) work, goods, or services unrelated to this Contract; or (ii) employment outside New York State.

Bidder further agrees to submit with the bid an equal employment opportunity staffing plan on **Form MWBE/EEO2** identifying the anticipated work force to be utilized on the Contract and if awarded a contract, will, upon request, submit to AGM, a workforce employment utilization report on **Form MWBE/EEO3**, identifying the workforce actually utilized on the Contract if known.

Further, pursuant to Article 15 of the Executive Law (also known as the Human Rights Law) and all other State and Federal statutory and constitutional non-discrimination provisions, the Contractor and subcontractors will not discriminate against any employee or applicant for employment because of race, creed (religion), color, sex (including gender expression), national origin, sexual orientation, military status, age, disability, predisposing genetic characteristic, marital status or domestic violence victim status, and shall also follow the requirements of the Human Rights Law with regard to non-discrimination on the basis of prior criminal conviction and prior arrest.

BUSINESS PARTICIPATION OPPORTUNITIES FOR NEW YORK STATE CERTIFIED MINORITY AND WOMEN- OWNED BUSINESS ENTERPRISES (MWBEs)

A. MWBE CONTRACT GOALS

For purposes of this procurement, AGM hereby establishes a goal of 15% for Minority-owned Business Enterprises (MBE) participation and 15% for Women-owned Business Enterprises (WBE) participation (collectively referred to as MWBE) for a total Contract MWBE goal of 30%. The total Contract goal can be obtained by utilizing any combination of MBE and /or WBE participation for subcontracting and supplies acquired under this Contract. The directory of New York State Certified MWBEs can be viewed at: https://ny.newnycontracts.com/frontend/diversityusers.asp. Questions regarding compliance with MWBE participation goals should be directed to the AGM Office for Minority and Women Owned Business Enterprises Designated Contacts identified in the MWBE/EEO Submission Documents.

A Contractor must document good faith efforts to provide meaningful participation by MWBEs as subcontractors or suppliers in the performance of this Contract (see clause E below) and ensure that the MWBEs utilized under the Contract perform commercially useful functions (see clause B below). Contractor agrees that AGM may withhold payment pending receipt of the required MWBE documentation.

B. COMMERCIALLY USEFUL FUNCTION REQUIREMENT

Pursuant to 5 NYCRR § 140.1(f), a MWBE performs a commercially useful function when it is responsible for execution of the work of the contract and is carrying out its responsibilities by actually performing, managing, and supervising the work involved. To perform a commercially useful function, a MWBE must, where applicable and in accordance with any State Agency specifications, also be responsible, with respect to materials and supplies used on the contract, for ordering and negotiating price, determining quality and quantity, and installing. A MWBE does not perform a commercially useful function if its role adds no substantive value and is limited to that of an extra participant in a transaction, contract, or project through which funds are passed in order to obtain the appearance of participation. AGM will assess whether a MWBE is performing a commercially useful function by considering the following:

- (1) the amount of work subcontracted;
- (2) industry practices;
- (3) whether the amount the MWBE is to be paid under the contract is commensurate with the work it is to perform;
- (4) the credit claimed towards MWBE utilization goals for the performance of the work by the MWBE; and,
- (5) any other relevant factors.

C. By submitting a bid, Bidder/Contractor agrees to the following:

(1) Breach of Contract and Liquidated Damages

In accordance with 5 NYCRR §142.13, Bidder/Contractor acknowledges that if it is found to have willfully and intentionally failed to comply with the MWBE participation goals set forth in the Contract, such finding constitutes a breach of Contract and AGM may withhold payment from the Contractor as liquidated damages. Such liquidated damages shall be calculated as an amount equaling the difference between: (1) all sums identified for payment to MWBEs had the Contractor achieved the contractual MWBE goals; and, (2) all sums actually paid to MWBEs for work performed or materials supplied under the Contract.

(2) Utilization Plan

a. Bidders are required to submit a completed MWBE Utilization Plan on Form MWBE/EEO4 with their bid. The Utilization Plan shall list the MWBEs the Contractor intends to use to perform the State Contract, a description of the Commercially Useful Function the Contractor intends the MWBE to

perform to meet the goals on the State Contract, the estimated or, if known, actual dollar amounts to be paid to a MWBE, and performance dates of each component of a State Contract that the Contractor intends to be performed by a MWBE. By signing the Utilization Plan, the Bidder acknowledges that the utilization of MWBEs that do not perform commercially useful functions may not be counted as meeting the MWBE goals of the Contract; and, that making false representations or including information evidencing a lack of good faith as part of, or in conjunction with, the submission of a Utilization Plan is prohibited by law and may result in penalties including, but not limited to, termination of a contract for cause, loss of eligibility to submit future bids, and/or withholding of payments. Any modifications or changes to the agreed participation by NYS Certified MWBEs after the Contract Award and during the term of the Contract must be reported on a revised MWBE Utilization Plan and submitted to AGM.

- b. AGM will review the submitted MWBE Utilization Plan and advise the awarded Bidder of AGM acceptance or issue a notice of deficiency within twenty (20) days of receipt.
- c. If a notice of deficiency is issued; Bidder agrees that it shall respond to the notice of deficiency, within seven (7) business days of receipt, by submitting to AGM a written remedy in response to the notice of deficiency. If the written remedy that is submitted is not timely or is found by AGM to be inadequate, AGM shall notify the Bidder and direct the Bidder to submit, within five (5) business days of notification by AGM, a request for a partial or total waiver of MWBE participation goals on **Form MWBE/EEO5**. Failure to file the waiver form in a timely manner may be grounds for disqualification of the bid or proposal.

(3) AGM may disqualify a Bidder's bid as being non-responsive under the following circumstances:

- (a) If a Bidder fails to submit a MWBE Utilization Plan;
- (b) If a Bidder fails to submit a written remedy to a notice of deficiency;
- (c) If a Bidder fails to submit a request for waiver; or
- (d) If AGM determines that the Bidder has failed to document good faith efforts.

D. Request for Waiver

- (1) A Bidder who is able to document good faith efforts to meet the goal requirements, as set forth in clause E below, may submit a request for a partial or total waiver on **Form MWBE/EEO5**, accompanied by supporting documentation, at the same time it submits its MWBE Utilization Plan. If a request for waiver is submitted with the MWBE Utilization Plan and is not accepted by AGM at that time, the provisions of clauses C(2)(b&c) and C(3) above will apply.
- (2) Contractor shall attempt to utilize, in good faith, any MBE or WBE identified within its MWBE Utilization Plan, during the performance of the Contract. Requests for a partial or total waiver of established goal requirements made subsequent to Contract Award may be made at any time during the term of the Contract to AGM, but must be made no later than prior to the submission of a request for final payment on the Contract.
- (3) Prior to submission of a request for a partial or total waiver, Bidder/Contractor shall speak to the AGM Office for Minority and Women Owned Business Enterprises Designated Contacts identified in the MWBE/EEO Submission Documents.

E. Required Good Faith Efforts

Pursuant to 5 NYCRR § 142.8, evidence of required good faith efforts shall include the following:

- (1) A list of the general circulation, trade and MWBE-oriented publications and dates of publications soliciting for certified MWBE participation as a subcontractor/supplier and copies of such solicitation.
- (2) A list of the certified MWBEs appearing in the Empire State Development MWBE directory that were solicited for this Contract. Provide proof of dates or copies of the solicitations and copies of the responses made by the certified MWBEs by the Contractor when soliciting their participation and steps taken to structure the scope of work for the purpose of subcontracting with or obtaining supplies from certified MWBEs. Describe specific reasons that responding certified MWBEs were not selected.
- (3) Descriptions of the Contract documents/plans/specifications made available to certified MWBEs by the Contractor when soliciting their participation and steps taken to structure the scope of work for the purpose of subcontracting with or obtaining supplies from certified MWBEs.
- (4) A description of the negotiations between the Contractor and certified MWBEs for the purposes of complying with the MWBE goals of this Contract.
- (5) Dates of any pre-bid, pre-award or other meetings attended by Contractor, if any, scheduled by AGM with certified MWBEs whom AGM determined were capable of fulfilling the MWBE goals set in the Contract.
- (6) Other information deemed relevant to the request.

F. Quarterly MWBE Contractor Compliance Report

Contractors are required to submit a Quarterly MWBE Contractor Compliance Report on Form MWBE/EEO6 to AGM by the 10th day following each end of quarter over the term of the Agreement documenting the progress made towards achievement of the MWBE goals of the Agreement. Contractors will also be required to submit utilization plans, request subcontractors, and communicate with their project manager throughout the term of the Agreement using the New York State Contract System ("NYSCS"). The NYSCS is the tool that New York State uses to monitor MWBE participation in state contracting. More information on reporting responsibilities and use of the NYSCS is included in the Submission Documents and is available on the NYCS website (https://ny.newnycontracts.com).

Please Note: Failure to comply with the foregoing requirements may result in a finding of non-responsiveness, non-responsibility and/or a breach of the Contract, leading to the withholding of funds, suspension or termination of the Contract or such other actions or enforcement proceedings as allowed by the Contract. **ALL FORMS ARE INCLUDED IN THE SUBMISSION DOCUMENTS AND ARE ALSO AVAILABLE AT:** http://www.agriculture.ny.gov/MWBE.html.

5.3 NOTIFICATION OF AWARD

The Department will notify the selected bidder verbally, followed by a written confirmation. Unsuccessful bidders will be notified in writing by the Department within ten business days after the award.

5.4 DEBRIEFING PROCEDURES

Pursuant to section 163(9)(c) of the State Finance Law, an unsuccessful bidder has the right to a debriefing. An unsuccessful bidder must request a debriefing within five (5) business days of receiving a notice of non-award from the Department. Bidders may request a debriefing letter on the selection process regarding this procurement by submitting a written request to Judy Giovannetti at:

NYS Department of Agriculture and Markets Fiscal Management 10B Airline Drive Albany, NY 12235 Or via email: judy.giovannetti@agriculture.ny.gov

The Fiscal Contact person will make arrangements with program staff to provide a written summary of the proposal's strengths and weaknesses, as well as recommendations for improvement. Within ten (10) business days of receipt of the request, the program staff will issue a written debriefing letter to the bidder.

5.5 BID PROTEST PROCEDURES

Bidders who receive a notice of non-award may protest the award decision subject to the following:

- 1. The protest must be in writing and must contain specific factual and/or legal allegations setting forth the basis on which the protesting party challenges the contract award by the Department
- 2. The protest must be filed within ten (10) business days of receipt of a debriefing letter, or ten (10) business days of receipt of the notice of non-award, whichever is later. The protest letter must be filed with Judy Giovannetti at:

NYS Department of Agriculture and Markets Fiscal Management 10B Airline Drive Albany, NY 12235 Or via email: procurement.info@agriculture.ny.gov

3. Fiscal Management will convene a review team that will include at least one staff member from each of the Department's Counsel's Office, Fiscal and the Program Division. The review team will review and consider the merits of the protest and will decide whether the protest is approved or denied. Counsel's Office will provide the bidder with written notification of the review team's decision within fourteen (14) business days of receipt of the protest. The original protest and decision will be filed with OSC when the contract procurement record is submitted for approval and, and Fiscal Management will advise OSC that a protest was filed.

4. Fiscal Management in consultation with Counsel's Office may summarily deny a protest that fails to contain specific factual or legal allegations, or where the protest only raises issues of law that have already been decided by the courts. An unsuccessful bidder may also protest the award by filing a protest, in writing, with the Office of the State Comptroller, Bureau of Contracts, 110 State Street, 11th Floor, Albany, New York 12236. More information on the Office of the State Comptroller's (OSC) Contract Award Protest Procedures can be found in OSC's Guide to Financial Operations (GFO), Chapter XI.17, available on the internet at http://www.osc.state.ny.us/agencies/guide/MyWebHelp/.

5.6 NEW YORK LAW

The provisions of New York law shall apply to the contract and to all claims, actions and other proceedings arising out of the contract.

5.7 REQUIRED APPROVALS

Any contract award resulting from this solicitation will be subject to the approval of the Office of the Attorney General of the State of New York and the Office of the State Comptroller of the State of New York.

5.8 VENDOR RESPONSIBILITY AND NYS VENDOR ID

Prime Contractors:

State law requires that the award of state contracts be made to responsible vendors. Before an award is made to a not-for-profit entity, a for-profit entity, a private college or university or a public entity not exempted by the Office of the State Comptroller, the Department must make an affirmative responsibility determination. The factors to be considered include: legal authority to do business in New York State; integrity; capacity- both organizational and financial; and previous performance. Before an award of \$100,000 or greater can be made to a covered entity, the entity will be required to complete and submit a Vendor Responsibility Questionnaire. Public Authorities, BOCES, public colleges and universities are some of the exempt entities. For a complete list, see: http://www.osc.state.ny.us/vendrep/resources_docreq_agency.htm

All bidders must fully and accurately complete the Vendor Responsibility Questionnaire (hereinafter the "Questionnaire"). All bidders acknowledge that the Department's execution of the Contract will be contingent upon the Department's determination that the bidder is responsible, and that the Department will be relying upon the bidder's responses to the Questionnaire in making that determination. If it is found by the Department that a bidder's responses to the Questionnaire were intentionally false or intentionally incomplete, the Department may terminate the contract by providing ten (10) days written notification to the contractor. In no case shall such termination of the contract by the Department be deemed a breach thereof, nor shall the Department be liable for any damages for lost profits or otherwise, which may be sustained by the contractor as a result of such termination.

NOTE: Bidders are encouraged to file the Vendor Responsibility Questionnaire online via the New York State VendRep System. To enroll in and use the New York State VendRep System, see the VendRep System Instructions available at www.osc.state.ny.us/wps/portal. Or go directly to the VendRep System online at https://portal.osc.state.ny.us/wps/portal.

Vendors must provide their New York State Vendor Identification Number when enrolling. To request assignment of a Vendor ID or for VendRep System assistance, contact the Office of the State Comptroller's Help Desk at 866-370-4672 or 518-408-4672 or by email at ciohelpdesk@osc.state.ny.us.

Vendors opting to complete and submit a paper questionnaire can obtain the appropriate questionnaire from the VendRep website www.osc.state.ny.us/vendrep or may contact the Department or the Office of the State Comptroller's Help Desk for a copy of the paper form.

Subcontractors:

For vendors using subcontractors, a Vendor Responsibility Questionnaire and a Department vendor responsibility review are required for a subcontractor where:

- the subcontractor is known at the time of the contract award;
- the subcontractor is not an entity that is exempt from reporting by OSC; and
- the subcontract will equal or exceed \$100,000 over the life of the contract

Note: Bidders must acknowledge their method of filing their questionnaire by checking the appropriate box on the Response Sheet for Bids (Submission Documents).

5.9 COST LIABILITY

The State of New York, the Department and the Division of the New York State Fair assume no responsibility or liability for the costs incurred by the Bidders in preparing and submitting their bids in response to this solicitation.

5.10 FREEDOM OF INFORMATION

The selected contractor's bid response and any contract resulting from this solicitation are subject to the provisions of Article 6 of New York State Public Officers Law, the Freedom of Information Law (NY FOIL). It is the responsibility of the Bidder to designate which components of the bid response are proprietary business information to be withheld from disclosure. A bidder may not designate its entire bid response as confidential, proprietary or copyrighted.

5.11 PROCUREMENT LOBBYING LAW

Pursuant to State Finance Law Sections 139-j and 139-k, this solicitation includes and imposes certain restrictions on communications between the Department of Agriculture and Markets and an offeror/bidder during the procurement process. (See Attachment 8 -- "Guidelines Regarding Permissible Contacts During a Procurement and the Prohibition of Inappropriate Lobbying Influence"). An offeror/bidder is restricted from making contacts from the earliest written notice, advertisement or solicitation of the IFB through final award and approval of the Procurement Contract by the Department, and, if applicable, Office of the State Comptroller ("restricted period") to other than designated staff unless it is a contact that is included among certain statutory exceptions set forth in State Finance Law Section 139-j(3)(a). Designated staff, as of the date hereof, are identified in this solicitation. Department employees are also required to obtain certain information when contacted during the restricted period and make a determination of the responsibility of the offeror/bidder

pursuant to these two statutes. Certain findings of non-responsibility can result in rejection for contract award and in the event of two findings within a four year period, the offeror/bidder is debarred from obtaining governmental Procurement Contracts. Further information about these requirements can be found in the Department's Guidelines, which are attached, and on the Office of General Services Website at http://www.ogs.state.ny.us/aboutOgs/regulations/defaultAdvisoryCouncil.html

The Department has designated the following staff members to receive contacts pertaining to this Bid:

Judy Giovannetti
New York State Department of Agriculture and Markets
Division of Fiscal Management
10B Airline Drive
Albany, New York 12235
E-mail: procurement.info@agriculture.ny.gov

Tina Lyons
New York State Department of Agriculture and Markets
Division of Fiscal Management
10B Airline Drive
Albany, New York 12235
E-mail: procurement.info@agriculture.ny.gov

5.12 RECOMMENDED SUBMISSIONS

The following forms are not required to be submitted with the bid response. Nevertheless, Bidders are encouraged to submit these forms in order to expedite contract execution if the bidder is awarded the contract.

AGM Substitute Form W-9

Any payee/vendor/organization receiving Federal and/or State payments from the Department must complete the Substitute Form W-9 if they are not yet registered in the Statewide Financial System centralized vendor file.

The Department is using the Substitute Form W-9 to obtain certification of a vendor's Tax Identification Number in order to facilitate a vendor's registration with the SFS centralized vendor file and to ensure accuracy of information contained therein. We ask for the information on the Substitute Form W-9 to carry out the Internal Revenue laws of the United States.

Workers' Compensation Coverage and Debarment

New York State Workers' Compensation Law (WCL) has specific coverage requirements for businesses contracting with New York State and additional requirements which provide for the debarment of vendors that violate certain sections of WCL. The WCL requires, and has required since

introduction of the law in 1922, the heads of all municipal and State entities to ensure that businesses have appropriate workers' compensation and disability benefits insurance coverage *prior* to issuing any permits or licenses, or *prior* to entering into contracts.

Workers' compensation requirements are covered by WCL Section 57, while disability benefits are covered by WCL Section 220(8). The Workers' Compensation Benefits clause in Appendix A – STANDARD CLAUSES FOR NEW YORK STATE CONTRACTS states that in accordance with Section 142 of the State Finance Law, a contract shall be void and of no force and effect unless the contractor provides and maintains coverage during the life of the contract for the benefit of such employees as are required to be covered by the provisions of the WCL.

Under provisions of the 2007 Workers' Compensation Reform Legislation (WCL Section 141-b), any person, or entity substantially owned by that person: subject to a final assessment of civil fines or penalties, subject to a stop-work order, or convicted of a misdemeanor for violation of Workers' Compensation laws Section 52 or 131, is barred from bidding on, or being awarded, any public work contract or subcontract with the State, any municipal corporation or public body for one year for each violation. The ban is five years for each felony conviction.

PROOF OF COVERAGE REQUIREMENTS

The Workers' Compensation Board has developed several forms to assist State contracting entities in ensuring that businesses have the appropriate workers' compensation and disability insurance coverage as required by Sections 57 and 220(8) of the WCL. *Please note – an ACORD form is not acceptable proof of New York State workers' compensation or disability benefits insurance coverage*.

Proof of Workers' Compensation Coverage

To comply with coverage provisions of the WCL, the Workers' Compensation Board requires that a business seeking to enter into a State contract submit appropriate proof of coverage to the State contracting entity issuing the contract. For each new contract or contract renewal, the contracting entity must obtain ONE of the following forms from the contractor and submit to OSC to prove the contractor has appropriate workers' compensation insurance coverage:

- Form C-105.2 Certificate of Workers' Compensation Insurance issued by private insurance carriers, or Form U-26.3 issued by the State Insurance Fund; or
- Form SI-12— Certificate of Workers' Compensation Self-Insurance; or Form GSI-105.2 Certificate of Participation in Workers' Compensation Group Self-Insurance; or
- **CE-200** Certificate of Attestation of Exemption from NYS Workers' Compensation and/or Disability Benefits Coverage.

Proof of Disability Benefits Coverage

To comply with coverage provisions of the WCL regarding disability benefits, the Workers' Compensation Board requires that a business seeking to enter into a State contract must submit appropriate proof of coverage to the State contracting entity issuing the contract. For each new contract or contract renewal, the contracting entity must obtain ONE of the following forms from the contractor and submit to OSC to prove the contractor has appropriate disability benefits insurance coverage:

- Form DB-120.1 Certificate of Disability Benefits Insurance; or
- Form DB-155- Certificate of Disability Benefits Self-Insurance; or

• **CE-200**– Certificate of Attestation of Exemption from New York State Workers' Compensation and/or Disability Benefits Coverage.

ALL OF THE ABOVE REFERENCED FORMS, EXCEPT CE-200, SI-12 & DB-155 MUST NAME: New York State Department of Agriculture and Markets, Division of the New York State Fair, 581 State Fair Boulevard, Syracuse, NY 13209 as the Entity Requesting Proof of Coverage (Entity being listed as the Certificate Holder).

For additional information regarding workers' compensation and disability benefits requirements, please refer to the New York State Workers' Compensation Board website at: http://www.wcb.ny.gov/content/main/Employers/busPermits.jsp. Alternatively, questions relating to either workers' compensation or disability benefits coverage should be directed to the NYS Workers' Compensation Board, Bureau of Compliance at (518) 486-6307.

Sales and Compensating Use Tax Certification (Tax Law § 5-a)

Tax Law § 5-a requires contractors awarded State contracts for commodities or services valued at more than \$100,000 over the full term of the contract to certify to the New York State Department of Taxation and Finance ("DTF") that they are registered to collect New York State and local sales and compensating use taxes, if they made sales delivered by any means to locations within New York State of tangible personal property or taxable services having a cumulative value in excess of \$300,000, measured over a specific period of time. The registration requirement applies if the contractor made a cumulative total of more than \$300,000 in sales during the four completed sales tax quarters which immediately precede the sales tax quarter in with the certification is made. Sales tax quarters are June – August, September – November, December – February, and March – May. In addition, contractors must certify to DTF that each affiliate and subcontractor of such contractor exceeding such sales threshold during a specified period is registered to collect New York State and local sales and compensating use taxes. Contractors must also certify to the procuring State entity that they filed the certification with the DTF and that it is correct and complete.

The selected bidder must file a properly completed Form ST-220-CA (with OSC as the Contracting Agency within 48 hours of notification of selection for award) and Form ST-220-TD (with the DTF). These requirements must be met before a contract may take effect. Further information can be found at the New York State Department of Taxation and Finance's website, available through this link: www.tax.ny.gov/pdf/publications/sales/pub223.pdf. Forms are available through these links:

- ST-220 CA: http://www.tax.ny.gov/pdf/current_forms/st/st220ca_fill_in.pdf
- ST-220 TD: http://www.tax.ny.gov/pdf/current_forms/st/st220td_fill_in.pdf

Please note that although these forms are not required as part of the bid submissions, the Department encourages bidders to include them with their bid submissions to expedite contract execution if the bidder is awarded the contract.

6. REQUIRED ASSURANCES

6.1 SUBMISSION DOCUMENTS

Appendix A- Standard Clauses for all New York State Contracts <u>WILL BE INCLUDED</u> in the contract that results from this IFB. Bidders who are unable to complete or abide by these assurances should not respond to this request.

The documents listed below are included in the **Submission Documents** section, which follows. All documents requiring signature must be signed by an authorized representative of the Bidding entity. Please review the terms and conditions. Certain documents will become part of the resulting contract that will be executed between the successful bidder and the New York State Department of Agriculture and Markets.

Appendix A - Standard Clauses for New York State Contracts

Non-Collusive Bidding Certification (Signature Required - the form is included in the **Submission Documents** as **Attachment 3**)

MacBride Certification (Signature Required - the form is included in the **Submission Documents** as **Attachment 4**)

Offerer Disclosure of Prior Non-Responsibility Determinations (Procurement Lobby Law Forms) (Signature Required - the form is included in the Submission Documents as Attachment 5)

Vendor Responsibility (Signature Required - the form is included in the **Submission Documents as Attachment 6**)

MWBE/EEO Documents (Signature Required - the forms are included in the Submission Documents as Attachment 7) - The original plus two (2) copies of the completed M/WBE Documents must be mailed in a separate envelope labeled MWBE/EEO DOCUMENTS - RENTAL OF MOBILE RESTROOMS AND PUMPING SERVICES IFB#0123: DO NOT OPEN.

Substitute W-9 Form to obtain SFS ID (Signature Required - Return if SFS Vendor ID is requested – the form is included in the **Submission Documents as Attachment 8**)

6.2 MANDATORY REQUIREMENTS CERTIFICATION FORM

This document is in the **Submission Documents** as **Attachment 2.** It must be completed and returned with the Bid Response.

6.3 CONTRACT DOCUMENTS AND REQUIREMENTS

The successful bidder will be required to execute a written contract with the Department. A sample New York State Department of Agriculture and Market's contract is included in the **Submission Documents**. By submitting a bid, bidder agrees to be bound by all terms and conditions in the

Department's contract including: Appendix A "Standard Clauses for New York State Contracts" (January 2014); Appendix D "General Conditions for Agreements New York State Department of Agriculture and Markets, and; Appendix E "Special Conditions for Agreements New York State Department of Agriculture and Markets."